

# NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM (NPDES) PHASE II, REGULATED SMALL MUNICIPAL SEPARATE STORM SEWER SYSTEMS (MS4's)

AIR-S PA O.

# PERMIT (NOTICE OF INTENTION) APPLICATION

# MUNICIPIO AUTÓNOMO DE PONCE

PO Box 331709 Ponce, Puerto Rico 00733-1709

U.S. ENVIRONMENTAL PROTECTION AGENCY – REGION II CARIBBEAN ENVIRONMENTAL PROTECTION DIVISION Centro Europa Building, Suite 417 1492 Ponce de León Avenue San Juan, Puerto Rico 00907-4127

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#### 1.0 NPDES (NOTICE OF INTENTION) PERMIT APPLICATION

#### 1.1 BACKGROUND

In 1972, Congress amended the Federal Water Pollution Control Act, commonly referred as the Clean water Act (CWA) to prohibit the discharge of any pollutant to waters of the United States from point sources unless the discharge is authorized by a National Pollutant Discharge Elimination System (NPDES) permit. Initial efforts under the NPDES program focused on reducing pollutants in discharges of industrial process wastewater and municipal sewage. As pollution control measures have been implemented, it has become evident that diffuse sources or non-point sources are also contributors of water quality degradation. In 1990, the US Environmental Protection Agency (USEPA) promulgated rules establishing Phase I of the NPDES storm water program. The Phase I program for MS4s requires operators of "medium" and "large" MS4s, that is, those that generally serve populations of 100,000 or greater, to implement a storm water management program as a means to control polluted discharges from these MS4s. USEPA published the Storm Water Phase II Rule on December 9, 1999. As outlined in theses regulations the Autonomous Municipality of Ponce is required to submit an application for permit coverage.

The urbanized and rural areas of Autonomous Municipality of Ponce, as well as the City itself, is both required to apply for NPDES municipal storm water discharge permits. In order to assure that the quality of storm water discharges from our municipal storm sewer system is managed to the maximum extent practicable, the Autonomous Municipality of Ponce is in the process of developing and implementing a Storm Water Management Program that includes best management practices, public education and storm water monitoring.

The U.S. Environmental Protection Agency has not delegated the NPDES permitting program to the Puerto Rico Environmental Quality Board (PREQB). Thus, USEPA Region 2 has issued a general NPDES permit for Small Municipal Separate Storm for Puerto Rico as of November 6, 2006.

#### 1.2 MUNICIPAL STORM WATER SEWER SYSTEM

The Autonomous Municipality of Ponce has a territorial extension of 302 square kilometers (116.0 sq mi) and a population of 190,000 inhabitants<sup>1</sup>, according to the 2000 Census. Ponce is located in the Southern Coastal Plain region, south of Adjuntas, Utuado and Jayuya; east of Peñuelas; and west of Juana Díaz. The topography is mostly level.

The main access to Ponce is through State Road PR-2 and the PR-52. The municipality is composed of the urban zone and 19 wards: Anón, Bucaná, Canas, Capitanejo, Cerrillos, Coto Laurel, Guaraguao, Machuelo, Maguelles, Maraguez, Marueño, Monte Llano, Portugués, Pueblo, Quebrada Limón, Real, Sabanetas, San Patricio, Tibes and Vayas.

Based Census 2000 Population, Housing Units, Area, and Density Summary, Ponce, Puerto Rico, Http://factfinder.census.gov/home/en/datanotes/expsf1u.htm.

The Autonomous Municipality of Ponce operates a municipal separate storm water sewer system located in Ponce, Puerto Rico which includes the old urban area and rural areas within the municipality. The Ponce municipal separate storm water sewer system is interconnected with the storm water sewer system operated and maintained by the Puerto Rico Department of Transportation and Public Works and that of the Highway and Transportation Authority.

# 1.2 ACTIVITIES SUBJECT TO NPDES PERMIT APPLICABILITY

Municipal separate storm water sewer system located in Ponce, Puerto Rico

# 1.3 NAME, MAILING ADDRESS, AND LOCATION OF FACILITY FOR WHICH THE APPLICATION IS SUBMITTED

Municipio Autónomo de Ponce PO Box 331709 Ponce, Puerto Rico 00733-1709

# NPDES (MS4s) Program Point of Contact Autonomous Municipality of Ponce

Municipio Autónomo de Ponce Attn: Modesto Delgado Colón, Director, Municipal Permits Office PO Box 331709 Ponce, Puerto Rico 00733-1709

Telephone: (787) 259-210 Fax: (787) 259-2216

### STANDARD INDUSTRIAL CLASSIFICATION (SIC) CODE

Standard Industrial Classification (SIC) Code for the Autonomous Municipality of Ponce is 9199.

OPERATORS NAME, MAILING ADDRESS, TELEPHONE, OWNERSHIP STATUS, AND AS FEDERAL, STATE, LOCAL, TRIBAL OR OTHER PUBLIC ENTITY.

Municipio Autónomo de Ponce PO Box 331709 Ponce, Puerto Rico 00733-1709

#### PERMITS OR CONSTRUCTION APPROVALS RECEIVED OR APPLIED UNDER EPA

#### FEDERAL PERMITS OR CONSTRUCTION APPROVALS

#### 1.6.1.1 Resource Conservation and Recovery Act

(a) PRN008009664 - HOLLYWOOD CLEANERS, 35 COMERCIO STREET, POCE, PR

- (b) PRR000005702 SHELL CO PR LTD SS 804096 MAYOR CANTERA, MAYOR CANTERA & ACUEDUCTO ST, PONCE, PR
- (c) PRR000003236 DEPT OF HEALTH LAB PROGRAM, ST BARRIO MACHUELO KM 3.8, PONCE, PR
- (d) PRR000010520 TEXACO PR INC LESLIE FLEMING SS, RD 14 KM 3.2, PONCE, PR
- (e) PRR000017079 US POSTAL SERVICE ATOCHA STATION, ATOCHA ST, PONCE, PR
- (f) PRR000003095 WALGREENS 499, CALLE ESTRELLA 65, PONCE, PR
- (g) PRR000015164 COLEGIO LA MILAGROSA, GUADALUPE ST, PONCE, PR
- (h) PRR000017640 PRPHA CARIBE HOUSING PROJECT, VIRTUD ST, PONCE, PR
- (i) PRD090526906 HANES MENSWEAR INC., HOSTOS AVE, PONCE, PR
- (j) PRR000002410 ESSO STANDARD OIL CO PR, CALLE VILLA 139, PONCE, PR
- (k) PRN008010175 MILTON TIRE, COMERCIO, PONCE, PR
- (I) PRD987370871 PUERTO RICO INDUSTRIAL DEV CO, RD 133 KM 0.6, PONCE, PR
- (m) PRR000013755 PREPA SUBSTATION MAINT, HOSTOS AVE, PONCE, PR
- (n) PR0000905018 ZIMMER CARIBE INC., STATE RD PR 1 KM 123.4 BLDG 1, MERCEDITA, PONCE, PR
- (o) PRR000015909 REFINERIA MERCEDITA, RD 1 KM 123.2 RAMAL 5506, MERCEDITA, PONCE, PR
- (p) PRD982279762 MERCEDITA SUGAR MILL, CARR NUM 1 KM 123 HM 2, MERCEDITA, PONCE, PR
- (q) PRD090452624 DESTILERIA SERRALLES INC., RD 1 KM 122.7 AHONORAY ST, MERCEDITA, PONCE, PR

## 1.6.1.2 <u>Underground Injection Control</u>

Information Not Available

### 1.6.1.3 NPDES Program under the Clean Water Act

See Appendix B.

# 1.6.1.4 Nonattainment Program under the Clean Air Act

None

# 1.6.1.5 <u>National Emissions Standards for Hazardous Air Pollutants</u> <u>Preconstruction Approvals under the Clean Air Act</u>

Information Not Available

# 1.6.1.6 Ocean Dumping Permits under the Marine Protection Research and Sanctuaries Act

None

# 1.6.1.7 <u>Dredge or Fill Permits under Section 404 of the Clean Water Act</u>

Information Not Available

# 1.6.2 STATE PERMITS OR CONSTRUCTION APPROVALS

### 1.6.2.1 Puerto Rico Environmental Quality Board

Permit to Transport Non-Hazardous Solid Wastes (DS-1 Permit) – to be provided

# 1.6.2.2 Puerto Rico Department of Natural Resources and the Environment

Information Not Available

#### 1.7 STORM WATER SEWER MAP

Included in Appendix A (Figures) is a map depicting the geographical extension of the Autonomous Municipality of Ponce and the water bodies within the municipal boundaries. At the present time, the municipality lacks the information and resources needed to develop a detail storm sewer map for the municipal operated MS4. As part of the implementation phase of the NPDES it is the intention of the Autonomous Municipality of Ponce to develop such map. It is anticipated that at a minimum the map will include information related to:

 Municipal Owned and Operated Roads Storm Sewer Systems interconnected with the Municipal Storm Sewer System;

State Owned and Operated Roads Storm Sewer Systems interconnected with the Municipal Storm Sewer System;

Water Filtration Plants Owned and Operated by the Puerto Rico Aqueduct and Sewer Authority (PRASA), including intakes and outfalls;

Waste Water Treatment Plants Owned and Operated by the Puerto Rico Aqueduct and Sewer Authority, including outfalls;

Hazardous Waste Treatment, Storage and Disposal Facilities;

Non-Hazardous Solid Waste Treatment, Storage and Disposal Facilities; NPDES permitted industrial facilities interconnected with the Municipal Storm Sewer System;

- NPDES permitted industrial facilities discharging to a surface water body;
- Commercial Facilities (Regulated under the PRASA Pretreatment Program) interconnected with the Municipal Storm Sewer System or discharging to a surface water body;
- Drinking, Irrigation or Commercial Groundwater Wells; and
   Surface water bodies (lakes, rivers, creeks, ocean); and
- Municipal Storm Sewer System, including outfall locations.

#### 1.8 DESCRIPTION OF THE MUNICIPAL STORM WATER SEWER SYSTEM

The Autonomous Municipality of Ponce Storm Water Sewer System (MS4s) in the urban areas in general consist of a series of catch basins, typically located within the right-of-way of municipal and state roads, interconnected by underground concrete or PVC pipes which normally discharge to the Atlantic Ocean. In the rural areas the Municipal MS4s system typically consists of a series of interconnected open channel culverts, which run parallel to municipal and state roads, and usually discharge to a surface water body.

The Public Works and Environmental Control Department is responsible for the operation and Maintenance of the Storm Sewer Water System facilities in the Municipality of Ponce. The principal responsibility of the Department is to perform a preventive maintenance program to provide quality service for the citizens. The Department offers services such as open channel cleaning, catch basin clean up and open trash dumping sites elimination. Street sweeping, road side vegetation maintenance, septic tank maintenance and cleaning and other related services are also rendered. The Department also manages the Animal Protection Control Division that is responsible for eliminating dead and stray animals from the streets, wich reduces pet waste and pollutants is the storm water runoff.

Interconnected to the Municipal MS4s system are the storm water sewer systems owned and operated by the Puerto Rico Department of Public Works and Transportation and the Puerto Rico Highway and Transportation Authority.

Also, interconnected to the Municipal MS4s system are the discharges from NPDES (Stormwater) permitted facilities and PRASA Pre-treatment permitted industrial and commercial facilities.

As the Autonomous Municipality of Ponce implements the proposed Storm Management Plan a more accurate description (capacity, operation, etc.) of the Municipal MS4s system can be provided.

# 1.9 ESTIMATED SQUARE MILEAGE SERVED BY THE MS4s SYSTEM

The estimated square mileage served by the MS4s System is 14, 75745.64 m<sup>2</sup>. However, it must be noted that a more accurate estimate can be provided as the Municipality implements the proposed Storm Management Plan.

### 1.10 PROPOSED STORM WATER MANAGEMENT PLAN

Autonomous Municipality of Ponce has many regulatory and public responsibilities. One of these is the development of a Comprehensive Storm Water Management Plan (SWMP). The SWMP will be developed to meet the regulatory requirements of the National Pollutant Discharge Elimination System (NPDES) Phase II Rule and to assist the municipality in maintaining and improving the municipality drainage facilities which include pipelines, structures, basins, ditches, swales, ponds, underdrains and drainage wells, to ensure that they perform to design capacity and that all receiving bodies meet state and federal standards for water quality. It will also be an important tool for use in the day-to-day operations and as a public reference document. Along with regulatory issues, this plan will addresses protection of property from flooding and erosion, identifies health and safety issues related to water resources, and will make recommendations for the preservation of environmental and aesthetic benefits to the community.

Through the use of field observations, results of past and future studies, hydrologic/hydraulic computer modeling, and input from Municipality staff and a proposed Citizens Advisory Committee, the plan will identify existing problems and potential future problems within the municipality. A combination of regulatory requirements, public education, increased maintenance activities, and capital improvements will be recommended to solve identified problems. The major plan elements include the following:

Development of a proposed storm water ordinance that, among other things, establishes minimum requirements for new development and redevelopment, prohibits illicit discharges into surface waters, and requires maintenance of privately owned storm water facilities.

- Development of public education opportunities to inform the community of water quality issues, and, specifically, the new ordinance and its requirements.
- Develop a Storm Water Assistance Program, to assist businesses and persons in their efforts to comply with NPDES storm water regulations and will educate citizens about storm water runoff and associated concerns.
- Hydrologic and hydraulic computer modeling analysis of the major drainage basins in the Municipality to simulate existing flows, project future flows, and evaluate system requirements.

 Analysis of localized flooding and water quality problems and solutions, and development of a prioritized list of recommended drainage system improvements.

Development of a Capital Improvements Program.

Development of a Maintenance and Operations Program.

- Development of a Public Education.
- Development of a Compliance Management Program to among other things, monitor illicit discharges into surface waters, storm water discharges associated with industrial activity and construction sites.
- Description of the overall program costs.
- Analysis of funding options and the creation of a storm water utility.

The proposed SWMP will focus initially on a system inventory and analysis of drainage and water quality issues followed by a 5 year capital improvement program, a facilities maintenance program, and a comprehensive storm and surface water code and policy. As envisioned, The SWMP will address the drainage network base map, hydrologic and hydraulic analysis and modeling, if required, for the principal surface water bodies (creeks and rivers), environmental and water quality issues, capital improvement program, storm water facilities maintenance program and a comprehensive Storm Water Management Code and Policy.

#### 1.10.1 PROPOSED WORK PLAN

Under the direction of the Permitting Office, a work plan will developed at the beginning of each year based on priorities. Semiannual meetings will held to update all partnership members and Citizens Advisory Committee on the status of the planned activities. A written annual report is prepared and distributed at the end of each year. The anticipated activities are currently divided into six major tasks:

# 1.10.1.1 <u>Task 1: Technology Assessment, Development, and Demonstration</u>

Water supply and water quality issues are becoming more important in the Municipality as a result of population growth, increased irrigation and new industry. Choosing the right technological solutions to deal with water supply issues is key to the future of the region. The goal of this task is to ensure that The Municipality benefits from the best water management technologies available.

The objective of this task is to identify and/or develop solutions to water supply and water quality issues facing the Municipality using innovative or alternate technologies and practices.

#### 1.10.1.2 <u>Task 2: Water Resource Assessment and Analyses</u>

Numerous studies have been performed and will be conducted on a variety of local and regional water issues, including watershed management, flooding, drought, water supply concerns, and environmental problems. Water quality and quantity data have been collected through the monitoring programs of the U.S. Army Corps of Engineers (USACE), the U.S. Geological Survey (USGS), the U.S. Department of Agriculture (USDA), and other federal and state agencies. This task will provide the Municipality and its citizens with easy access to water-related information so that decisions can be based on the best data available.

The objective of Task 2 is to provide the Municipality and its citizens with access to data and information so that scientifically valid management decisions can be made on important issues that impact the water resources of the basin.

### 1.10.1.3 <u>Task 3: Anthropogenic Impacts on Water Resources</u>

New and more stringent federal regulations regarding water quality are making it more difficult for the municipality to meet water quality standards and for industry and municipalities to meet wastewater discharge limits. The Municipality, which continues to grow, is concerned about meeting current and future water demands. For economic development to continue, the best possible information is required on the water resources available and potential future water needs so that scientifically valid management decisions can be made on important issues that impact the water resources of the basin.

The main objective of Task 3 is to assess the impacts from human activities on water resources in the watershed basins within the Municipality. This task also investigates opportunities for continued economic development while identifying new methods to reduce the environmental impacts from water consumption and wastewater loads.

#### 1.10.1.4 Task 4: Water Resource Monitoring

Monitoring programs are the key to protecting the health and sustainable use of water resources. In recent years, more stringent environmental regulations have increased water quality monitoring by public and private entities. Federal and state agencies are actively developing new monitoring initiatives, as well as maintaining current programs. Although numerous monitoring efforts are under way, coordination of these efforts has been slow to develop. Coordinating monitoring efforts and results presents unique challenges because the methods and goals of the programs can vary significantly.

The objectives of Task 4 are to track monitoring efforts of stakeholders and regulatory agencies in the Municipality, development of monitoring efforts, and perform monitoring.

# 1.10.1.5 <u>Task 5: Education and Information Dissemination</u>

An integral component of this water management program for the Autonomous Municipality of Ponce is to provide a forum dedicated to identifying and discussing relevant water-related issues. This forum is structured for a broad sharing of data, information, experience, technology, and perspectives on key water issues targeted by the community. Information dissemination and education foster partnerships and raise the level of awareness of water resource issues. A proactive water management strategy is maintained through education and the open exchange of information and technical expertise.

The objectives of this task are to share data, information, experience, technology, and perspectives on key water issues targeted by the community and to keep the public abreast of new developments regarding the region's water resources.

# 1.10.1.6 <u>Task 6: Development of a Watershed Management</u>

Task 6 provides the basis for the integration of previous and current activities for Tasks 1 through 5 and the evaluation of how those activities affect the hydrology, ecology, and economy of the municipality. The valuable information obtained from Tasks 1 through 5 will be used to create a framework for an overall watershed strategy for the Municipality by first developing a watershed management conceptual model. The framework will help to determine what information is missing and what other factors need to be considered in order to develop the conceptual model. A model that incorporates changing demographics, land uses, water supply and demands, environmental health and ecologically sensitive areas, and a host of other information will be an essential tool for shaping a water management strategy. The emphasis is to create a strategy, rather than a plan, with which to approach watershed issues. The distinction is important if the goal of making tangible progress in solving present and future basin issues is to be achieved.

The objective of this task is to provide the Municipality and other watershed management entities with information vital to making informed decisions needed to ensure a reliable and safe water supply well into the future.

# 1.11 DESCRIPTION OF MEASURABLE GOALS FOR THE BEST MANAGEMENT PRACTICES TO BE IMPLEMENTED

#### 1.11.1 MINIMUM CONTROL MEASURE 1 – PUBLIC EDUCATION AND OUTREACH

**Target Audience -** Citizens of all age groups of the community, including students.

**Goals** - The SWMP activities implemented under Minimum Control Measure (MCM) 1 will focus on increasing public awareness of the harmful effects of storm water runoff and its potential to affect the water quality in the Ponce small regulated municipal separate storm sewer systems (MS4's).

### **Best Management Practices**

- A. **Storm Water-Related Public Service Announcements** Develop, produce, and air 30-second radio-based storm water-related public service announcement (PSA) segments to increase the public awareness of the storm water pollution issues within the area.
  - Measurable Goal(s) The development of the storm water-related segments; and the number of segments radioed each year.
- B. **Local Storm Water Runoff Display -** Maintain a 3-dimensional plastic model of a local miniature community to offer a hands-on approach to demonstrate water pollution of watersheds caused by various urban runoff sources.
  - **Measurable Goal(s)** The number of community events and schools the model is displayed into elicit support from the community; and the number of people that have viewed the model.
- C. **Educational Involvement/Partnerships/Outreach with the Schools**Develop an educational program to reduce the storm water pollutants.
  - **Measurable Goal(s)** A minimum of 50% of all grade school children will be educated every two years on storm water pollution issues.
- D. **Educational Outreach to Community Homeowners on Lawn Care** The Municipality, in partnership with local commercial entities, and area university extension services, will plan, design, and develop a regional lawn care education and outreach program highlighting storm water runoff issues.
  - **Measurable Goal(s)** Sponsor an annual lawn care seminar in cooperation with commercial entities; monitor the number of partnerships established with local lawn care businesses, suppliers, and retail stores; and monitor the number of property owners that attended training workshops for lawn and garden care.
- E. **Development and Distribution of Storm Water-Related Materials -** The Municipality will develop a community newsletter to convey storm water information throughout the area and will also develop a "toolbox" of public outreach activities that can be used for community education and outreach with respect to storm water pollution issues.
  - **Measurable Goal(s)** The number of copies of the newsletter in circulation; and number and description of toolbox items developed and used.
- F. **Storm Water Web Page** The Municipality shall develop a storm water Web page associated with its existing Web site.
  - Measurable Goal(s) The number of visits to the storm water Web page.

- G. Storm Water Pamphlets, Booklets, and Flyers Develop storm water pamphlets, booklets, and flyers in partnership with the U. S. Environmental Protection Agency (EPA) and State Agencies, intended to solicit interest in a specific storm water event or activity or to promote storm water education and positive behaviors.
  - **Measurable Goal(s)** A list compiled of target audiences and possible activities for each; number of materials created and distributed; the number of events attended with displays; and the number of people at an event who saw the display (signed the guest book) or took a pamphlet/booklet.
- H. **Expansion of Educational Involvement/Partnerships with the Schools -** The Municipality shall develop a relationship with the local schools by developing a storm water outreach program for a general age-range target.

**Measurable Goal(s)** - The number of classes, schools, teachers and students that participate in the storm water workshops or activities as part of a regular school curriculum or as part of an after-school program; the number of educational materials distributed to schools.

# BMP Implementation Schedule and MCM 1 Performance Measures Implementation Planned Performance Measures

- Year 1 Develop educational pamphlets, booklets, and flyers; develop a storm water Web site; expand newsletter; develop and produce the PSA Water Spots series; expand educational programs for local schools and restaurants; hold the annual Water Festival; hold the annual public meeting on the SWMP
- Year 2 Expand the partnership with the schools; develop the lawn maintenance program; develop the public advertisement toolbox; expand the scope of the existing storm water display; continue educational programs at local schools; hold the annual Water Festival; hold the annual public meeting.
- Year 3 Develop and build a regional storm water display; continue the newsletter; continue educational programs at local schools; continue the lawn maintenance program; hold the annual Water Festival; hold the annual public meeting.
- Year 4 Implement the expanded regional storm water display; continue work on the newsletter; continue the lawn maintenance program; continue educational programs at local schools; hold the annual Water Festival; hold the annual public meeting.
- **Year 5** Expand events including the regional storm water display; continue work on the newsletter; continue educational programs at local schools; hold the annual Water Festival; hold the annual public meeting

# 1.11.2 MINIMUM CONTROL MEASURE 2 – Public Involvement and Participation

Target Audience - Activities will be directed toward all citizens of the community.

**Goals** - Increasing public involvement and participation in reducing the harmful effects of storm water runoff and its potential to affect the water quality.

#### **Best Management Practices**

- A. **Storm Drain Stenciling Program** The municipal separate storm sewer systems (MS4) shall implement a community program to label storm drains.
  - **Measurable Goals -** The number or percentage of storm drains stenciled; the number of stenciling volunteers; and the number of door hangers distributed
- B. **Annual Cleanup -** Promote an annual spring cleanup that will directly involve citizens in water pollution prevention and create awareness that most storm drains discharge untreated waters directly into the river and ocean.
  - **Measurable Goals -** The number of stream cleanups; the number of cleanup groups or participants; the quantity of trash and recyclables that were removed by the cleanup; and the number of stream miles cleaned.
- C. **Volunteer Monitoring Program -** Develop a volunteer monitoring program during the storm water permit term that will allow to track water quality changes over time.
  - **Measurable Goals -** The number of volunteers participating in monitoring program; the frequency of monitoring in the watershed; and the number of volunteer monitoring training sessions held.
- D. **Adopt-A-Park** Develop a volunteer Adopt-A-Park program as a public outreach tool and shall allow participation by any group or organization within the community.
  - **Measurable Goals -** Track the number of participants in Adopt-A-Park program; and record the quantity of trash and debris removed by Adopt-A-River volunteers.
- E. **Support of Local Organization(s) -** Support a local organization that incorporates the ideas and resources of local governments, citizens, nonprofit environmental groups, and local universities to promote the importance of the resources and its benefits to the community.
  - **Measurable Goals -** The number of volunteers attracted to the watershed organization; and the number of actions taken as a result of the watershed organization.
- F. **Public Stakeholder Meetings -** Hold one public stakeholder meeting each year and develop the guidelines to determine who the stakeholders are, where the

meetings will be held, how the stakeholders will be informed of the meetings, and how results will be used and distributed.

**Measurable Goals -** The number of attendees at the annual meeting; and the number of actions taken as a result of stakeholder meetings.

G. Community Hotline - Develop the scope of a community hotline to answer specific storm water questions and identify problems or incidents related to storm water management practices.

**Measurable Goals -** The number of calls received by hotlines, and the number of problems or incidents identified and remedied as a result of hotline calls.

# BMP Implementation Schedule and MCM 2 Performance Measures Implementation Planned Performance Measures

- **Year 1** Send notice of the public stakeholder meeting, get public input; implement a baseline community attitude survey; continue storm drain stenciling; continue the annual cleanup program; support volunteer monitoring; hold the annual public meeting.
- Year 2 Consider final recommendations of the public input; implement the storm water hotline; continue the annual cleanup program; continue storm drain stenciling; support volunteer monitoring; hold the annual public meeting.
- **Year 3** Continue the annual spring city cleanup program; continue storm drain stenciling; support volunteer monitoring; hold the annual public meeting.
- **Year 4** Implement the Adopt-A-Park program; continue the annual cleanup program; continue storm drain stenciling; support volunteer monitoring; hold the annual public meeting.
- Year 5 Perform the follow-up community survey; continue the city cleanup program; support volunteer monitoring; continue the Adopt-A-Park program; continue with storm drain stenciling; hold the annual public meeting.

# 1.11.3 <u>MINIMUM CONTROL MEASURE 3 – Illicit Discharge Detection and Elimination</u>

**Target Audience -** All citizens, with an emphasis on the industrial and commercial sectors of the community.

**Goals -** Developing, implementing, and enforcing a program that will reduce and eliminate impacts of illicit discharges into the storm sewer system.

#### **Best Management Practices**

A. **Storm Sewer System Map -** Develop a storm sewer system map.

**Measurable Goals** - The linear feet of conveyances recorded; the number of structural pollution control devices counted; the number of discharge points recorded.

B. **Implement Regulations to Enforce Nonstorm Water Discharges -** Prohibit nonstorm water discharges into the storm sewer system through ordinances and resolutions, and develop and implement actions required to enforce these regulations.

**Measurable Goals** - The number of ordinances and resolutions passed; the number of penalties enforced upon the participants of illegal dumps; the number of building codes developed to prohibit connections; the number of new ordinances developed for new building inspections, the number of potential connection sites inventoried; the number of new buildings inspected.

C. **Educational Outreach** - Educate public employees and commercial and industrial property owners on the hazards of improper waste disposal and ways to detect and eliminate illicit discharges.

**Measurable Goals** - The number of flyers, posters, or other public education tools distributed; the number of illegal dumps reported by citizens; the number of locations determined to be prime areas for illegal dumping; the number of illegal dump cleanups completed; the number of illicit connections reported by business employees; the number of illicit connections found, repaired or replaced; the number of unwarranted connections reported, found repaired or replaced.

D. **Program to Detect, Identify, and Eliminate Illicit Discharges** - Develop a program to detect and identify illicit discharges of nonstorm water flows and when detected as significant contributors of pollutants, develop a plan to control and eliminate the contributors to the storm sewer system:

**Measurable Goals -** Inventory conducted and sites prioritized for inspection; the number of field tests conducted in high-risk areas; the number of illicit connections reported by business employees; the number of survey responses indicating a possible illicit connection; the number of illicit connections found; the number of illicit connections repaired or replaced; and the number of new buildings inspected.

E. **Program to Detect, Identify, and Eliminate Illegal Dumping** - Through ordinances and resolutions, prohibit illegal disposal of waste in an unpermitted area or into a storm drain system and develop and implement the actions required to enforce these regulations.

**Measurable Goals** - The number of ordinances and resolutions passed; the number of penalties enforced upon the participants of illegal dumps; the number of building codes developed to prohibit dumping sites; the number of illegal dumps

reported by citizens; the number of new dump sites inspected; the number of illegal dump sites cleaned up; the number of flyers, posters, or other public education tools distributed or programs started; the number of new ordinances developed for enforcement of the dump site inspection.

F. Program to Detect, Identify, and Eliminate Wastewater Connections to the Storm Drain System - Through ordinances and resolutions, the Municipality shall prohibit unwarranted connection of a wastewater system to a storm drain system and shall develop and implement all procedures, programs, and actions required to appropriately enforce these regulations. Emphasis shall be placed on nonresidential facilities (industrial or business) primarily during building and reconstruction activities.

**Measurable Goals -** The number of ordinances and resolutions passed for mandatory inspections of new buildings; the number of unwarranted connections reported by citizens and/or business employees; the number of unwarranted connections found; the number of unwarranted connections repaired or replaced; the number of penalties enforced upon the participants of unwarranted connections; the number of building codes developed to prohibit unwarranted connections; the number of flyers, posters, or other public education tools distributed or programs started; the number of new ordinances developed for enforcement of the unwarranted connections; the number of survey responses indicating possible unwarranted connections.

G. **Program to Manage Recreational Sewage Discharges -** Through ordinances and resolutions, develop a program manage recreational sewage measures that seek to regulate wastewater generated from outdoor activities; and develop and implement the actions required to enforce these regulations.

**Measurable Goals** - The number of citizen complaints made reporting illegal sewage dumping; the number of pump-out stations installed; the amount of waste collected at the pump-out stations; the number of new signs added to remind citizens of dumping policies; the number of penalties enforced upon the participants of illegal recreational sewage dumping; the number of flyers, posters, or other public education tools distributed or programs started to inform citizens about recreational sewage dumping; the number of new ordinances developed for enforcement of recreational sewage dumping.

H. **Program to Detect and Eliminate Sanitary Sewer Overflows** - Develop a program to establish and enforce policies for designing, screening, and maintaining the sanitary sewer system;

**Measurable Goals -** The frequency of routine maintenance activities; the number of overflows reported; the number of overflow causes that were identified during inspections; the number of sites repaired.

I. Program to Detect and Eliminate Failing Septic Systems - Develop a program to detect and eliminate failing septic systems; and develop and implement the actions required to enforce proper siting and sizing, maintenance, and post-construction inspection considerations of the septic system.

**Measurable Goals -** The number of routine maintenance and inspection activities; the number of field tests and screen tests conducted; the number of postconstruction inspections conducted; the number of scheduled pump-outs conducted and sites repaired; an inventory of tanks and when they were last serviced.

# BMP Implementation Schedule and MCM 3 Performance Measures Implementation Planned Performance Measures

- **Year 1** Complete the storm water map survey; and begin the educational training program.
- **Year 2** Complete the storm water map; begin writing enforcement ordinances; continue the educational training program; and begin surveys for illicit discharge.
- **Year 3** Complete the enforcement ordinance writing; continue the educational program; and continue surveys for illicit discharges.
- **Year 4** Continue the educational program and; continue surveys for illicit discharges.
- **Year 5** Continue the educational program; and continue surveys for illicit discharges.

# 1.11.3.4 <u>MINIMUM CONTROL MEASURE 4 – Construction Site Storm Water Runoff</u> Control

**Target Audience -** Pollutants of construction activities that disturb storm water flow in projects that affect more than one (1) acre.

**Goals** - Developing, implementing, and enforcing a program that will reduce or eliminate the impacts of storm water runoff from construction activities that result in a land disturbance of greater than or equal to one acre into the storm sewer system.

#### **Best Management Practices**

A. **Ordinances or Other Regulatory Mechanisms** - Develop ordinances or other regulatory mechanisms to require erosion and sedimentation controls for polluted runoff from construction sites with a land disturbance of greater than or equal to one acre.

**Measurable Goals -** Whether or not ordinances were developed for the following construction issues: special construction entrances, the development of the requiring

- certification, all regulations are followed for material storage, disposal, etc., address construction site runoff control, some natural vegetation should be preserved at construction sites.
- B. **General Construction Site Waste Controls -** Develop and begin implementation of a program to control and eliminate construction site waste that may impact storm water runoff.
  - **Measurable Goals** The frequency of inspection and maintenance activities; whether or not construction vehicles are regularly inspected; the numbers of vehicle wash areas on-site; and the number of construction sites with designated vehicle maintenance and washing areas
- C. Information Submitted by the Public Develop procedures for the receipt, tracking, and consideration of public inquiries, concerns, and information submitted regarding local construction activities.
  - **Measurable Goals** Number of noncompliance reports received; number of construction site inspector follow-ups; number of valid noncompliance reports; number of stop-work notices or Notices of Termination (NOTs); number of documented acknowledgments and considerations of the information submitted.
- D. Construction Site Inspection and Enforcement Develop the procedures for construction site best management practices (BMPs) inspections and the enforcement of installed erosional and sedimentation control measures.
  - **Measurable Goals** -The number of inspected sites; the frequency of inspection and maintenance of BMPs; the number of failed storm water BMPs; the number of BMPs reported to be in need of repair; whether or not an inventory of inspection and maintenance activities was created and is regularly maintained; and the number of enforcement actions taken, stop-work orders given, bonding requirements set and construction sites that use better land grading practices.

# BMP Implementation Schedule and MCM 4 Performance Measures Implementation Planned Performance Measures

- **Year 1** Develop ordinance or other regulatory mechanisms; begin developing procedures for information submitted by the public.
- **Year 2** Implement the ordinance; develop procedures for construction site inspections; begin enforcement of the ordinance; consider public information submitted; and provide the annual report to the primacy.
- **Year 3** Complete the enforcement ordinance writing; continue construction site inspections; consider public information submitted.
- **Year 4** Continue to increase ordinance enforcement; continue construction site inspections; consider public information submitted.

- **Year 5** Fulfill maximum compliance with the ordinance; continue construction site inspections; consider public information submitted.
- 1.11.3.5 <u>MINIMUM CONTROL MEASURE 5 Post-Construction Storm Water</u> <u>Management in Development and Redevelopment</u>

**Target Audience -** Contractors, construction site operators, inspectors, and enforcement personnel.

**Goals -** Developing, implementing, and enforcing a program that will reduce or eliminate the impacts of storm water runoff from new development and redevelopment projects that disturb greater than or equal to one acre, including projects that are less than one acre and are part of a larger development plan, that discharge into the storm sewer system during the permit term throughout the community.

#### **Best Management Practices**

c) **Best Management Practices I (Structural)** - Require new developments the incorporation of dry/wet extended detention ponds or basins with outlets that have been designed to detain the storm water runoff to allow pollutants to settle.

**Measurable Goals -** The number of new dry/wet ponds installed.

<u>Porous Pavement Program</u> - Develop a porous pavement program such that this porous surface replaces traditional pavement, allowing parking lot storm water to infiltrate directly and receive water quality treatment.

**Measurable Goal** - The amount of new porous pavement added or replaced and the number of new development sites that use porous pavement.

<u>Vegetative Practices (Stormwater Wetland Program) - Develop a structural storm water wetlands program that incorporates wetland plants into the design.</u>

**Measurable Goals** - The number of storm water wetlands created and acreage of impervious surface that drains to storm water wetlands.

<u>Vegetative Practices (Grassed Swale Program)</u> - The municipality shall develop a series of vegetated, open channel BMPs designed to treat and attenuate storm water runoff for a specified water quality volume.

**Mesurable Goals -** The number of new grassed swales installed and acres drained by grassed swales.

**Runoff Pretreatment Practices** - Develop a catch basin insert or an in-line storage program that shall typically include a grate or curb inlet and a sump to capture sediment, debris, and associated pollutants. Catch basin efficiency shall be

improved using inserts that shall be designed to remove oil and grease, trash, debris, and sediment and are designed to drop directly into existing catch basins.

Measurable Goals - Catch basins inventory completed; number of catch basins retrofitted with filtering devices and/or flow regulators.

# d) Best Management Practice II (Nonstructural)

- (a) Develop a regional growth planning process to contain sprawl development and direct new growth into previously developed areas, discouraging excessive low-density development.
- (b) Develop green parking techniques to reduce the contribution of parking lots to the total impervious and, consequently, the amount of storm water runoff. All of the green parking techniques shall be applied in new developments and some redevelopment projects, depending on the extent and parameters of the project.
- (c) Develop an alternative paver program that can replace asphalt and concrete and can be used for driveways, parking lots, and walkways. Alternative pavers shall replace impervious surfaces, creating less storm water runoff.

**Measurable Goals** - The reduction in impervious surface area and the number of new green parking lots installed; and the amount of new alternative pavers installations added or replaced.

e) **Best Management Practice III - BMP Inspection and Maintenance Program** - Develop an inspection and repair program to maintain the effectiveness of post-construction storm water control BMPs. All BMPs shall be inspected for continued effectiveness and structural integrity at regular inspection intervals.

**Measurable Goal** - The change in the proportion of BMPs that are well-maintained as a result of inspection and maintenance.

# **BMP Implementation Schedule and MCM 5 Performance Measures**

- **Year 1** Begin development of the strategies for structural and nonstructural BMPs; begin working with local landowners and developers to include these strategies; begin ordinance development.
- **Year 2** Implement the strategies for the BMPs; implement the ordinances and construction standards for the BMP development.
- **Year 3** Reduce the percent of new impervious surfaces associated with new development projects.

- **Year 4** Improved clarity and reduced sedimentation of local water bodies.
- **Year 5** Continue enforcement of ordinances and implementation of the BMPs; ensure the adequacy of the long-term operation and maintenance of the BMPs.

# 1.11.3.6 <u>MINIMUM CONTROL MEASURE 6 – Pollution Prevention (Good Housekeeping for Municipal Operations</u>

Target Audience - Municipal employees and enforcement personnel.

**Goals -** Developing, implementing, and enforcing an operations and maintenance program that will reduce or eliminate the impacts of storm water pollution from open-space maintenance, vehicle and building maintenance, land disturbances, and storm sewer system maintenance during the permit term throughout the community.

#### **Best Management Practices**

#### a) **Source Controls**

- (1) **Pet Waste Collection Program -** Develop a pet waste collection program as a source control using a combination of educational outreach and enforcement to encourage residents to clean up after their pets.
  - **Measurable Goals -** The number of dog parks; the number of signs posted stating regulations; the number of educational materials distributed; whether or not a "pooper-scooper" ordinance was created to address pet waste; and the number of "pooper-scooper" stations installed
- (2) **Vehicle Maintenance Program** Develop and implement a pollution prevention measure for an outreach and training program directed at businesses and municipal fleets involved in vehicle maintenance.
  - **Measurable Goals -** The number of employees trained in preventing pollution from automobile maintenance activities; the number of spills reported; the number of educational materials distributed at garages, auto shops, and other automobile-related businesses.
- (3) Vehicle Washing Program Develop of a management measure that involves educating the general public, businesses, and municipal fleets on the water quality impacts of the outdoor washing of vehicles.
  Measurable Goals The number of educational materials distributed to municipal employees; and the number of designated municipal vehicle washing areas.
- (4) **Landscaping and Lawn Care Program -** Develop procedures for the control of storm water impacts from landscaping and lawn care practices

**Measurable Goals** - The number of stores and gardens participating in the education program; the number of people trained in safe landscaping, lawn care, and pest management techniques; the number of classes or seminars offered in landscaping and lawn care; the number of educational materials distributed.

(5) **Pest Control Program** - Develop integrated pest management (IPM) procedures for limiting the impact of pesticides on water quality by educating residents and businesses on alternative uses, proper storage, and application techniques.

**Measurable Goals -** The number of businesses participating in the education program; the number of municipal employees trained in IPM; pesticide levels in runoff and receiving waters; the number of educational materials distributed.

(6) **Parking Lot and Street Cleaning Program** - Develop procedures for pavement cleaning practices to remove surface sediment, debris, and other pollutants that are a potential source of pollution, to minimize pollutant discharge to receiving waters.

**Measurable Goals -** Number of roads and parking lots inventoried and prioritized for cleaning; The number of scheduled road cleanings; the suspended solids levels in runoff; the pounds of debris collected from street sweeping.

(7) **Roadway and Bridge Maintenance Program -** Develop procedures for techniques that will reduce or eliminate pollutant loadings from road surfaces as part of an operation and maintenance program.

**Measurable Goals** - Whether or not a current list of roadway and bridge construction is maintained; the quantity of debris removed from construction sites; The number of employees trained in pollution prevention techniques; the amount of deicing salts used; the number of catch basins at constructions sites that are cleaned regularly.

(8) Storm Drain System Cleaning Program - Develop procedures for the regular inspection and cleaning of storm drain systems to reduce the amount of pollutants, trash, and debris. This program shall be applied to material and waste handling areas, paved and vegetated areas, waterways, and new development projects. Based on inspection results, repair or replacement measures shall be determined for proper operation. A summary of all inspections and repairs shall be maintained and submitted in the annual report.

**Measurable Goals -** Whether or not areas with high pollutant loadings were inventoried and prioritized for cleaning; the length of storm drain pipe cleaned regularly; the number of outfalls inspected and cleaned annually (which will be at least 20% of all outfalls maintained by the MS4 each year during the permit

term); the amount of trash, sediment, and other pollutants removed during cleaning.

#### b) Materials Management

**Alternative Products -** Develop procedures for the use of alternative products that will prevent their hazardous counterparts from being disposed of improperly and contaminating storm water.

**Measurable Goals -** The number of facilities storing hazardous materials; frequency of inspection and maintenance visits to storage facilities; number of personnel trained in hazardous-material handling and storage; amount of waste generated by municipal operations; whether or not an inventory of hazardous materials was created for each storage facility.

**Hazardous Materials Storage Program -** Ddevelop procedures for storage of hazardous materials.

**Measurable Goals -** The number of regularly inspected storage units; the number of employees trained in hazardous material storage and maintenance; the total number of storage facilities equipped to store hazardous materials; the number of materials distributed educating citizens on home storage of hazardous materials.

**Spill Response and Prevention Program -** Develop procedures for spill response and prevention plans for sites where hazardous wastes are stored or used

**Measurable Goals** - Whether or not an inventory of municipal facilities at risk for spills was created; number of leak-detection devices installed at municipal facilities; number of preventative maintenance procedures performed on tanks, valves, pumps, pipes, and other equipment; whether or not a spill response plan was developed for municipal facilities; number of personnel trained in spill response; number of regularly inspected high-risk facilities; and number of educational materials distributed to municipal employees.

**Used Oil Recycling Program -** Develop procedures to make recycling motor oil and oil filters more convenient.

**Measurable Goals -** The number of gallons of used oil collected from municipal operations; the number of recycling facilities that collect oil from municipal operations; the number of educational materials distributed to municipal employees.

(5) **Materials Management Program** - Develop procedures for managing chemicals, such as fertilizers, solvents, paints, cleaners, and automotive products.

**Measurable Goals** - The number of facilities storing hazardous materials, the frequency of inspection and maintenance visits to storage facilities; the number of personnel trained in hazardous material handling and storage; the amount of waste generated by municipal operations; whether or not an inventory of hazardous materials was created for each storage facility.

## **BMP Implementation Schedule and MCM 6 Performance Measures**

- **Year 1** Develop the strategies for structural and nonstructural management practices; develop a training program; develop a recycling plan; complete the pollution prevention plan; develop a storm sewer inlet cleaning program; develop regular street sweeping program.
- **Year 2** Implement an employee training plan; develop runoff enforcement ordinances; implement a recycling program.
- **Year 3** Continue with employee training and the recycling plan; implement runoff ordinances; develop and implement a best management practices (BMP) maintenance program.
- Year 4 Continue with employee training and the recycling plan; implement runoff ordinances; develop and implement a best management practices (BMP) maintenance program.
- Year 5 Continue with employee training and the recycling plan; implement runoff ordinances; develop and implement a best management practices (BMP) maintenance program
- 1.12 PERSON RESPONSIBLE FOR IMPLEMENTING OR COORDINATING THE APPLICANT'S STORM WATER MANAGEMENT PROGRAM

Autonomous Municipality of Ponce

Attn: Modesto Delgado Colon, Director, Municipal Permits Office

PO Box 331709

Ponce, Puerto Rico 00733-1709 Telephone: (787) 259-210 Fax: (787) 259-2216

# 1.13 SIGNATORIES TO PERMIT APPLICATION AND REPORTS

#### 1.13.1 CERTIFICATION

I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designated to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who managed the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

Major, Municipality of Ponce

Date

### **APPENDIX A**

**FIGURES** 







